

EUROPEAN COMMISSION  
Brussels, 20.4.2010, COM(2010) 171 final

COMMUNICATION FROM THE COMMISSION TO THE EUROPEAN PARLIAMENT, THE COUNCIL,  
THE EUROPEAN ECONOMIC AND SOCIAL COMMITTEE AND THE COMMITTEE OF THE REGIONS

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Delivering an area of freedom, security and justice for Europe's citizens Action Plan Implementing  
the Stockholm Programme

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Delivering an area of freedom, security and justice for Europe's citizens  
Action Plan Implementing the Stockholm Programme

1. Delivering an area of freedom, security and justice for Europe's citizens The European area of freedom, security and justice is, together with the Europe 2020 strategy, a key element of the EU's response to the global long-term challenges and a contribution to strengthening and developing the European model of social market economy into the 21st century.

In a period of change, as the world only starts to emerge from the economic and financial crisis, the European Union has more than ever the duty to protect and project our values and to defend our interests. Respect for the human person and human dignity, freedom, equality, and solidarity are our everlasting values at a time of unrelenting societal and technological change. These values must therefore be at the heart of our endeavours.

The Stockholm programme adopted by the European Council in December 2009 sets the priorities for developing the European area of freedom, security and justice in the next five years. Its contents reflect the discussions with the European Parliament, the Council, Member States and stakeholders over the recent years. At its core are the ambitions the Commission outlined in its June 2009 Communication which led to the adoption of the Stockholm Programme.

The main thrust of Union's action in this field in the coming years will be 'Advancing people's Europe', ensuring that citizens can exercise their rights and fully benefit from European integration.

It is in the areas of freedom, security and justice that citizens expect most from policy-makers as this is affecting their daily life. Women and men in Europe rightly expect to live in a peaceful and prosperous Union confident that their rights are fully respected and their security provided.

A European area of freedom, security and justice must be an area where all people, including third country nationals, benefit from the effective respect of the fundamental rights enshrined in the Charter of Fundamental Rights of the European Union.

The aim of this action plan is to deliver those priorities, both at European and global level, ensuring that citizens benefit from progress made in the area of freedom, security and justice. It should also allow us to look further ahead bringing a determined and adequate European response to European and global challenges.

The entry into force of the Lisbon Treaty enables the Union to demonstrate greater ambition in responding to the day-to-day concerns and aspirations of people in Europe. Firstly, the increased role of the European Parliament as co-legislator in most areas and the greater involvement of national parliaments will make the EU more accountable for its actions in the interests of the citizen and enhance the democratic legitimacy of the Union. Secondly, the introduction of qualified majority voting in the Council for most policy areas will streamline decision-making. And finally, judicial review will be improved as the European Court of Justice will assume judicial oversight of all aspects of freedom security and justice, while the EU Charter of Fundamental Rights becomes legally binding. The Treaty gives the Union the new objectives of combating social exclusion and discrimination, and reaffirms the objective of promoting equality between women and men.

The Union must therefore be determined in responding to the expectations and concerns of our citizens. The Union must resist tendencies to treat security, justice and fundamental rights in isolation from one another. They go hand in hand in a coherent approach to meet the challenges of today and the years to come.

## 2. Ensuring the protection of fundamental rights

The protection of the rights enshrined in the Charter of Fundamental Rights, which should become the compass for all EU law and policies, needs to be given full effect and its rights made tangible and effective. The Commission will apply a "Zero Tolerance Policy" as regards violations of the Charter. The Commission will reinforce its mechanisms to ensure compliance with the Charter and report on it to the European Parliament and Council. In a global society characterised by rapid technological change where information exchange knows no borders, it is particularly important that privacy must be preserved. The Union must ensure that the fundamental right to data protection is consistently applied. We need to strengthen the EU's stance in protecting the personal data of the individual in the context of all EU policies, including law enforcement and crime prevention as well as in our international relations.

All policy instruments available will be deployed to provide a robust European response to violence against women and children, including domestic violence and female genital mutilation, to safeguard children's rights and to fight all forms of discrimination, racism, xenophobia and homophobia. The needs of those in vulnerable situations are of particular concern.

Differences in the guarantees provided to victims of crime and terrorism across the 27 Member States should be analysed and reduced with a view to increasing protection by all means available. European law should guarantee a high standard of rights for the accused, in terms of fairness of the procedures. Detention conditions, including in prisons, should also be addressed.

## 3. Empowering European citizens

European citizenship needs to further progress from a concept enshrined in the Treaties to become a tangible reality demonstrating in the daily lives of citizens, its added value over and above national citizenship. Citizens need to be able to benefit from their rights stemming from European integration.

Facilitating citizens' mobility is of crucial importance in the European project. Free movement is a core right of EU citizens and their family members. It needs to be rigorously enforced. Mobility should be enhanced by removing the barriers citizens still face when they decide to exercise their

rights to move to a Member State other than their own to study or work, to set up a business, to start a family, or to retire. Citizens must be protected wherever they are in the world. Any EU citizen who is in a country where his or her Member State is not represented should receive consular assistance from embassies or consulates of any other Member State, on the same conditions as their nationals.

Facilitating and encouraging citizens' participation in the democratic life of the Union is crucial for bringing the citizen's closer to the European project. Increased turnout at European Parliament elections is a shared ambition. The right of citizens to vote and be elected for local and European elections where they reside should be further promoted and strengthened. The Citizen's Initiative is a powerful boost for European citizens' rights and the democratic legitimacy of the Union.

#### 4. Strengthening confidence in the European judicial area

The European judicial area and the proper functioning of the single market are built on the cornerstone principle of mutual recognition. This can only function effectively on the basis of mutual trust among judges, legal professionals, businesses and citizens. Mutual trust requires minimum standards and a reinforced understanding of the different legal traditions and methods.

Establishing rights is not enough. Rights and obligations will become a reality only if they are readily accessible to those entitled to them. Individuals need to be empowered to invoke these rights wherever in the Union they happen to be.

A well functioning European judicial area benefits all Union policies, supporting their development and successful implementation. In particular, it should be put at the service of citizens and businesses so as to support economic activity in the single market, ensuring a high level of consumer protection. With the entry into force of the Lisbon Treaty, the Union has now the tools to help make people's daily lives and everyday business practices easier, reconciling the needs of citizens and the single market with the diversity of legal traditions among Member States.

Union law can facilitate mobility and empower citizens to exercise their free movement rights. For international couples, it can reduce unnecessary stress when they divorce or separate and can remove the current legal uncertainty for children and their parents in crossborder situations. It can help eliminate barriers to the recognition of legal acts and lead to the mutual recognition of the effects of civil status documents. When citizens drive to another Member State and are unfortunate enough to have an accident, they need legal certainty on the limitation periods of insurance claims.

Union law can make a concrete and powerful contribution to the implementation of the Europe 2020 strategy and mitigating the damage caused by the financial crisis. New EU legislation will be proposed whenever necessary and appropriate to strengthen our single market, helping businesses by removing administrative burdens and reducing transaction costs.

Cutting red tape for business is a clear priority and the cumbersome and costly exequatur process that is required to recognise and enforce a judgment in another jurisdiction should systematically be consigned to history whilst maintaining the necessary safeguards. Ensuring that cross-border debt can be recovered as easily as domestically will help businesses trust our single market and efficient insolvency proceedings can help recovery from the economic crisis. Cross-border transactions can be made easier by increasing the coherence of European contract law. Businesses are not taking sufficient advantage of the internet's potential to boost sales: Union law can help by increasing businesses' need for legal certainty and at the same time

guaranteeing the highest level of consumer protection. Consumers need to be aware of their rights and provided with access to redress in cross-border cases. Finally, the increased use of alternative dispute resolution can contribute to the efficient administration of justice.

Criminal law is a relatively novel area of EU action for which the Treaty of Lisbon sets a clear legal framework. A criminal justice strategy, fully respecting subsidiarity and coherence, should guide the EU's policy for the approximation of substantive and procedural criminal law. It should be pursued in close cooperation with European Parliament, national parliaments and the Council and acknowledge that focus will remain primarily on mutual recognition and the harmonisation of offences and sanctions will be pursued for selected cases.

The administration of justice must not be impeded by unjustifiable differences between the Member States' judicial systems: criminals should not be able to avoid prosecution and prison by crossing borders and exploiting differences between national legal systems. A solid common European procedural base is needed. A new and comprehensive system for obtaining evidence in cross-border cases and better exchange of information between Member States' authorities on offences committed are essential tools to developing a functioning area of freedom, security and justice. The Commission will prepare the establishment of a European Public Prosecutor's Office from Eurojust, with the responsibility to investigate, prosecute and bring to judgement offences against the Union's financial interests. In doing so, the Commission will further reflect on the cooperation with all the actors involved, including the European Anti-Fraud Office (OLAF).

## 5. Ensuring the security of Europe

Europe is facing growing cross-border criminality. It is our obligation to work hand in hand with Member States, European Parliament, key third countries and the business community where appropriate, and do our utmost to ensure that EU citizens can live in a secure environment.

The Lisbon Treaty provides the Union with better tools to fight terrorism and organised crime. An Internal Security Strategy, based upon the full respect of fundamental rights and on solidarity between Member States, will be implemented with care and firm resolve to face the growing cross-border challenges. It implies a coordinated approach to police cooperation, border management, criminal justice cooperation and civil protection. We need to address all the common security threats from terrorism and organised crime, to safety concerns related to man-made and natural disasters. Given the increasing use of new technologies, tackling efficiently those threats also requires a complementary policy ensuring the preparedness and resilience of Europe's networks and ICT infrastructure.

To be successful, this strategy needs to build on experience and lessons learnt. The time has come to assess our past approach, when the Union had to react to unexpected and tragic events, often on a case by case basis, and to capitalise on the new institutional set-up offered by the Lisbon treaty with a coherent and multidisciplinary approach.

The establishment of a strategic agenda for the exchange of information requires an overview of existing data collection, processing and data-sharing systems, with a thorough assessment of their usefulness, efficiency, effectiveness, proportionality and their respect of the right to privacy. It should also lay the ground for a coherent development of all existing and future information systems.

As a priority we need to take stock of the counter-terrorism measures put in place in recent years and assess how they can be improved to contribute to protecting our citizens and add value to Member States' action. The new institutional framework offers the Union an unprecedented opportunity to better interlink its different counter terrorism instruments.

Future measures on organised crime need to use the new institutional framework to the fullest extent possible. Trafficking in human beings, child pornography, cyber crime, financial crime, counterfeiting of means of payment and drugs trafficking, should be tackled in a comprehensive way. More effective prosecution and conviction are as important as attending to the needs of the victims of these crimes and reducing the demand for services from potential victims. Pooling Member State's law enforcement capabilities on specific drugs and routes will be a first concrete operational answer.

We also need to remove all the obstacles in the way of effective law enforcement cooperation between Member States. EU agencies and bodies such as FRONTEX, Europol and Eurojust, as well as OLAF, have a crucial role to play. They must cooperate better and be given the powers and resources necessary to achieve their goals within clearly defined roles.

The Union will pursue an integrated approach to the control of access to its territory in an enlarged Schengen area, to further facilitate mobility and ensure a high level of internal security. Visa liberalisation will be pursued in particular with neighbouring countries in order to facilitate people-to-people contacts based on clearly defined conditions.

Smart use of modern technologies in border management to complement existing tools as a part of a risk management process can also make Europe more accessible to bona fide travellers and stimulate innovation among EU industries, thus contributing to Europe's prosperity and growth, and ensure the feeling of security of Union's citizens. The coming into operation of the SIS II and VIS systems will continue to be a high priority.

Protecting citizens from the risks posed by international trade in counterfeited, prohibited and dangerous goods also requires a coordinated approach, building on the strength of customs authorities. Protection against harmful and dangerous goods must be ensured in an effective and structured manner through a control-based risk management of goods, of the supply chain and of any type of goods flows.

Our efforts to protect people will include the EU's role in crisis and disaster prevention, preparedness and response. Further assessment and necessary action at EU-level in crisis management will be an immediate priority. The EU Civil Protection Mechanism will be strengthened to improve the availability, interoperability and coordination of Member States' assistance. Prevention also needs to be enhanced. The Union will implement the solidarity clause.

#### 6. Putting solidarity and responsibility at the heart of our response

Robust defence of migrants' fundamental rights out of respect for our values of human dignity and solidarity will enable them to contribute fully to the European economy and society. Immigration has a valuable role to play in addressing the Union's demographic challenge and in securing the EU's strong economic performance over the longer term. It has great potential to contribute to the Europe 2020 strategy, by providing an additional source of dynamic growth.

During the next few years focus will be on consolidating a genuine common immigration and asylum policy. The current economic crisis should not prevent us from doing so with ambition

and resolve. On the contrary, it is more necessary than ever to develop these policies, within a long-term vision of respect for fundamental rights and human dignity and to strengthen solidarity, particularly between Member States as they collectively shoulder the burden of a humane and efficient system. Once these policies consolidated, progress made should be assessed against our ambitious objectives. Further measures will be proposed as appropriate. The Union will develop a genuine common migration policy consisting of new and flexible frameworks for the admission of legal immigrants. This enables the Union to adapt to increasing mobility and to the needs of national labour markets, while respecting Member State competences in this area.

The EU must strive for a uniform level of rights and obligations for legal immigrants comparable with that of European citizens. These rights, consolidated in an immigration code, and common rules to effectively manage family reunification are essential to maximise the positive effects of legal immigration for the benefit of all stakeholders and will strengthen the Union's competitiveness. The integration of migrants will be further pursued, safeguarding their rights whilst also underlining their own responsibilities to integrate into the societies in which they live. The prevention and reduction of irregular immigration in line with the Charter of Fundamental Rights is equally important for the credibility and success of EU policies in this area. The situation of unaccompanied children will be given special attention.

Our response to this global challenge requires genuine partnership with third countries of origin and transit and the incorporation of all migration issues in a comprehensive policy framework. The global approach to migration will thus be further pursued and implemented.

We must honour our obligation to respect the fundamental right to asylum, including the principle of "non refoulement". The establishment of the common European asylum system and the European asylum support office should ensure uniform status, high common standards of protection in the EU and a common asylum procedure, with mutual recognition as the long term goal. Solidarity will be at the heart of our asylum and resettlement policy, both between Member States and with those facing persecution around the world.

## 7. Contributing to a global Europe

The political objectives outlined above cannot be achieved without effective engagement with our partners in non-EU countries and international organisations. A strong external dimension, consistent with the Union's general external action, will help us anticipate challenges and reach our objectives, including the promotion of our values and the fulfilment of our international human rights obligations.

Internal and external policies in the area of freedom, security and justice are inextricably linked. Continuity and consistency between internal and external policies are essential to produce results, as is coherence and complementarity between the Union and Member States' action.

The Lisbon Treaty offers new possibilities for the European Union to act more efficiently in external relations. Under this Treaty, the Commission has a key role to play in delivering the EU's external dimension of Justice and Home Affairs. Under this Treaty, the High Representative/Vice President of the Commission and the Commission will ensure coherence between external relations and the other aspects of the EU external action, including in working with the European External Action Service.

## 8. From political priorities to actions and results

Progress in the area of freedom, security and justice requires successful implementation of these political priorities. To equip itself to match the ambitions set out by the Lisbon treaty, the Commission has, for the first time, allocated responsibilities on Justice and Home Affairs to two Commissioners, one of them a Vice-President of the Commission.

Our compass will be the Charter of Fundamental Rights and our methodology will be fivefold: better integration with the other policies of the Union; improving the quality of European legislation; better implementation at national level; improving the use made of evaluation tools; and matching our political priorities with adequate financial resources, within the multiannual financial framework.

Essential to making real progress will be mutual trust. This requires the establishment of minimum standards (e.g. on procedural rights) as well as understanding of the different legal traditions and methods. A common European culture in this field, through training and Erasmus-style exchange programmes, as well as an European Law Institute, building upon existing structures and networks, can make a valuable contribution and will be actively encouraged.

Delivering legal instruments is often not enough. Ambitions should be widely discussed and results must be fully explained. It is often far from clear whether Europe's citizens are fully aware of their rights and responsibilities. They are therefore insufficiently empowered to exercise them. Better communication will help citizens benefit from progress made at EU level and close the gap between the reality of European integration and people's perceptions. The attached table is a guide for the Union's action in the area of freedom, security and justice in the next five years. It aims at delivering all the political objectives set out by the European Council in the Stockholm Programme, to respond to European Parliament priorities in these areas and to meet the challenges ahead of us. It includes concrete actions with a clear timetable for adoption and implementation. The Commission regards these actions as inter-linked, indispensable and consistent with the scale of ambition the Union needs to demonstrate.

Initiatives to deliver our common political priorities should be developed and implemented with the aim of reaching the most ambitious outcome possible, in line with citizens' expectations. It is time to ensure that citizens fully benefit from progress made at European level. Successful implementation of this Action Plan depends on the political commitment of all actors concerned: the Commission as its driving force, the European Parliament and the Council when debating and enacting proposals, national parliaments in their scrutiny of subsidiarity and proportionality. The same level of commitment must guide Member States in transposing and fully implementing Union legislation, the Commission in monitoring it, and the Union Courts and the national courts in ensuring its correct application. Last but not least, the active, informed citizen for whom all this is being done is a key driver and actor in the whole process.

This Action Plan should not be seen as an agenda that is fixed once and for all. The Union must be able to react to unexpected events, swift in seizing opportunities and in anticipating and adapting to future trends. The Commission will therefore use its right of initiative whenever necessary to ensure this. The Commission will also submit a mid-term review of the implementation of the Stockholm Programme in 2012, in order to ensure that the programme remains in line with European and global developments.

The Commission invites the European Parliament and Council to endorse this Action Plan for delivering the Stockholm Programme and to actively engage in its implementation.

## ANNEX

### Ensuring the protection of fundamental rights

A Europe built on fundamental rights

Responsible party Timetable Actions

accession to the European Convention on Human Rights Recommendation to authorise negotiation of EU Rights

Commission 2010 (adopted)

Rights policy Commission 2010 Communication on the Fundamental

judicial and police cooperation to cover the domain of Fundamental Rights Agency Multiannual Framework cooperation in criminal matters

Commission 2010

Report on the memory of crimes committed by totalitarian regimes Commission 2010

Fundamental Rights Commission 2010 Annual Report on the EU's Charter of Fundamental Rights the Council Decision 2003/335/JHA on the Evaluation report on the implementation of of genocide, crimes against humanity and war crimes' 'investigation and prosecution Commission 2011 idea, crimes against humanity and war crimes responsible for genocide in respect of persons European network of contact point

### Commission Ongoing

Protecting citizen's rights in the information society

Responsible party Timetable Actions

Legal data after the entry into force of the Lisbon Treaty Commission 2010 for data protection Commission 2010 New comprehensive legal framework

Europe: ensuring citizens' confidence in new services Communication on Privacy and trust in Digital services

Commission 2010

a personal data protection agreement for law enforcement purposes with the United States of America

Commission 2010

personal data protection in agreements between the European Union and third countries for law enforcement purposes

Commission 2012

the most vulnerable diversity and protects Living together in an area that respects Racism and xenophobia

Responsible party Timetable Actions

913/JHA on racism and xenophobia Member States Implementation of the Framework Decision 2008/

Commission

November 2010

Ongoing

2011 Commission racism, xenophobia and discrimination Communication on the fight against discrimination Directive 2000/43/EC Commission 2012 Report on the implementation of the Race Discrimination

Report on the implementation of the Framework Decision 2008/913/JHA on racism and xenophobia

Commission 2013

Rights of the child

Responsible party Timetable Actions  
 the child (2010 – 2014), on the basis of an Communication on the strategy on the rights of h  
 internal and external, affecting children's right evaluation of the impact of the EU instruments,  
 bot  
 Commission 2010  
 mediation at international level Commission 2012 Initiatives on the possibilities to use family  
 2011 Member States ild abduction alert mechanisms Implement Council conclusions on ch  
 missing children Commission 2012 Regulation on EU hotlines for  
 Vulnerable groups  
 Responsible party Timetable Actions  
 mic integration of the Roma in Europe Commission 2010 (adopted) Communication on the  
 social and econo  
 against women, domestic violence and female Communication on a strategy to combat violence  
 wed up by an EU action plan genital mutilation, to be follo  
 Commission 2011 - 2012  
 ternational Protection of Adults, of the 2000 Hague Convention on the In Report on the  
 application proposals as regards vulnerable adults assessing also the need for additional  
 Commission 2014  
 States combat discrimination on best practices to help Member Practical support and promotion  
 of  
 TFUE, including concerning Roma. the grounds of Article 10 of the Commission Ongoing  
 otection of Adults Member States Ongoing on the International Pr Accession to the 2000 Hague  
 Convention  
 Victims of crime, including terrorism  
 Responsible party Timetable Actions  
 tims and action plan on on the protection of vic Legislative proposal on a comprehensive  
 instrument loping a European Protection Order practical measures including deve  
 Commission 2011  
 Rights of the individual in criminal proceedings  
 Responsible party Timetable Actions  
 Interpretation Commission 2010 (adopted) Legislative proposal on Translation and Information  
 about the Charges Commission 2010 Legislative proposal on Information on Rights and ce and  
 Legal Aid Commission 2011 Legislative proposal on Legal Advi  
 consular Authorities Commission 2012 with Relatives, Employers and C Legislative proposal on  
 Communication who are Vulnerable Commission 2013 rds for Suspected or Accused Persons  
 Legislative proposal on Special Safegua  
 cedural rights for accused and suspect persons, Green paper on whether elements of minimum  
 pros, need to be addressed e previous legislative proposal other than those covered by the  
 Commission 2014  
 Detention  
 Responsible party Timetable Actions  
 and necessary follow up Commission 2011 Green paper on detention issues a JHA on the  
 application of the the Framework Decision 2008/909/ Report on the implementation of  
 judgements in criminal matters imposing custodial sentences or principle of mutual recognition  
 to cement in the European purposes of their enfor measures involving deprivation of liberty for  
 the Union  
 Commission 2013  
 Empowering European citizens  
 Full exercise of the right to free movement  
 Responsible party Timetable Actions

Ongoing free movement Commission 38/EC on the right to free Follow-up of the implementation of Directive 2004/38/EC Commission 2013 Second report on implementation and application of Directive 2004/38/EC Commission 2010 "Youth on the Move" Commission 2010 The Europe 2020's flagship initiative

Entitlement to protection in non-Member States  
Responsible party Timetable Actions  
a more efficient consular and future developments toward Communication on stocktaking and protection for EU citizens  
Commission 2010  
in crisis situations Commission 2011 I compensation of consular protection Legislative proposal on improving financial nation and cooperation measures necessary to Proposal for a directive establishing the coordination (amending Decision 1995/553/EC) facilitate consular protection  
Commission 2011

Participation in the democratic life of the Union  
Responsible party Timetable Actions  
movement, including a for obstacles to free Citizenship Report including analysis and remedies the 2009 European Parliament elections report on the implementation of EU law in  
Commission 2010

Con on participation of EU citizens in municipal Reports on the implementation of Directive 94/80/EC pursuant to Article 22(1) of the TFEU elections and on granting derogation pursuant  
Commission 2011  
to national administrations administrative burden on citizens  
Directive 93/109/EC on EP elections Legislative proposal amending Directive 93/109/EC and on national administrations administrative burden on citizens  
Commission 2011-2012

Council on national practices on elections for the European Report from the Commission to the European Parliament  
Commission 2012

EU, presented under Article 14(3) pursuant to Article 22(2) of the TFEU Report on granting derogation pursuant of Directive 93/109/EC on EP elections  
Commission 2012

measures to free movement Commission 2013 analysis and remedies for obstacles to free movement Citizenship Report including further  
Strengthening confidence in the European judicial area  
of mutual recognition Furthering the implementation  
Criminal law  
Responsible party Timetable Actions  
mutual recognition of evidence Decision 2006/783/JHA on mutual Implementation reports on the Framework Decision on confiscation orders  
Commission 2010  
2013

European Arrest Warrant Decision 2002/584/JHA on the Report on the implementation of the Framework Warrant, and appropriate follow-up  
Commission 2010  
2014

on obtaining evidence in criminal matters based on the principle of mutual recognition  
Legislative proposal on a comprehensive regime and covering all types of evidence on the principle of mutual recognition  
Commission 2011

confidence in criminal matters in common standards for gathering evidence  
Legislative proposal to introduce order to ensure its admissibility  
Commission 2011





iliation, adoption, name) relating to birth, aff Commission 2013  
 alities for the legalisation of documents between Legislative proposal for dispensing with the  
 form the Member States  
 Commission 2013  
 mediation directive Commission 2013 Communication on the implementation of the Supporting  
 economic activity  
 Responsible party Timetable Actions  
 Method towards the adoption of the Common Communication on the European contract law –  
 Frame of Reference  
 Commission 2010  
 Proposal for a Regulation on improving the efficiency of the enforcement of judgements in the  
 achment of bank accounts European Union: the att  
 Commission 2010 EN 25 EN  
 Frame of Reference Commission 2011 Legislative proposal on the Common  
 C) No 1346/2000 on insolvency proceedings, Proposal for Regulation amending Regulation (E  
 following a report on its application  
 Commission 2012  
 2013  
 Proposal for a Regulation on improving the efficiency of the enforcement of judgements in the  
 European Union: transparency of debtor's assets  
 Commission 2013  
 including applicable law, relating to companies, Green paper on private international law  
 aspects, her legal persons associations and ot  
 Commission 2014  
 Implementation reports and follow-up:  
 (EC) No 593/2008 on the law applicable to Report on the assignment of claims under Regulation  
 contractual relations (Rome I)  
 Commission 2010  
 805/2008 on the European Enforcement Order for Report on the application of Regulation (EC)  
 No uncontested claims  
 Commission 2011  
 Regulation (EC) No 804/2007 on the applicable law on non- Report on the application of  
 contractual obligations (Rome II)  
 Commission 2012  
 861/2007 establishing a European Small Claims Report on application of Regulation (EC) No  
 Procedure  
 Commission 2013  
 1896/2006 creating a European order for payment Report on application of Regulation (EC) No  
 procedure  
 Commission 2013 EN 26 EN  
 racts under Regulation (EC) No 593/2008 on the law Report on the applicable law on insurance  
 contual relations (Rome I) applicable to contract  
 Commission 2013  
 (2008) 614 final) Commission Ongoing Directive on consumer rights (COM on package travel  
 Commission 2011 Modernisation of the Directive 90/314/EEC mmercial practices Commission  
 2011 on unfair business-to-consumer co Modernisation of the Directive 2005/29/EC on unit  
 pricing Commission 2012 Modernisation of the Directive 98/6/EC ative advertising Commission  
 2012 2006/114/EC on misleading and compar Modernisation of the Directive  
 presence in the legal field Increasing the EU's international Civil law  
 Responsible party Timetable Actions  
 the EU and Norway, te an agreement between Recommendation for an authorisation to negotia

ce of documents and taking of judicial cooperation concerning services in Iceland and Switzerland on the  
 judicial evidence  
 Commission 2012  
 the EU and Norway, to reach an agreement between Recommendation for an authorisation to negotiate  
 financial issues to the 2007 Lugano Convention and an additional protocol on maintenance in Iceland and Switzerland  
 regarding  
 Convention  
 Commission 2010  
 negotiate, updating the current mandate, on the Recommendation for an authorisation to negotiate  
 UNIDROIT Space Protocol  
 Commission 2010  
 civil law Commission 2011 In presence in the field of Communication defining strategy for the  
 EU's international  
 States to accede to the Hague Convention on the Proposed on the authorisation of certain Member  
 States, in the interest of the EU Service of Documents and on Taking of Evidence Commission 2011  
 EN 28 EN  
 including Stock Commission 2011 Lugano Protocol on Railway Rules Proposal on the conclusion by the EU of  
 the Luxembourg Choice of Court Convention Commission 2012 Proposal on the conclusion by  
 the EU of the 2005 Hague Convention Commission 2012 Countries to the Lugano Convention Assessment of the  
 participation of the third countries of the Protocol on Space Equipment Commission 2013 Proposal on  
 the signature and conclusion by the EU and EU to UNIDROIT Commission 2014 Proposal for the  
 accession of the Criminal law  
 Responsible party Timetable Actions  
 criminal matters Commission 2013 Issues of judicial cooperation in Communication on international  
 aspects  
 Ensuring the security of Europe  
 Internal Security Strategy  
 Responsible party Timetable Actions Strategy Commission 2010 Communication on the  
 Internal Security Upgrading the tools for the job Managing the flow of information Responsible party  
 Timetable Actions on collection and exchange Commission 2010 Communication on the  
 overview on information the use of passenger name record data for law Enforcement Legislative proposal on a  
 common EU approach to enforcement purposes  
 Commission 2010  
 third countries Commission 2010 Passenger Name Record (PNR) data to Communication on the  
 transfer of Passenger Name Record data Collection and negotiation of agreements Proposals  
 for authorising the negotiation and relevant third countries between the European Union and  
 Commission Ongoing  
 2011-2014  
 6/24/EC, if necessary followed by the Data Retention Directive 2006 Evaluation report of the  
 application a proposal for revision  
 Commission 2010  
 2012  
 2006/960/JHA (Swedish initiative) on the Report on the implementation of the Framework  
 Decision exchange of information between the law enforcement authorities  
 Commission 2011  
 the interconnection of JHA (Prüm Decision) on Report on the implementation of the Decision  
 2008/615/EC on information databases DNA, fingerprints and vehicle  
 Commission 2012  
 Exchange Model, followed by an Action Plan Commission 2012 Communication on the  
 European Inform 2013

communication services for law enforcement purposes  
 Commission 2012

exchange models Commission 2012 Green paper on commercial information relevant to law enforcement instruments of access to information Commission 2014 Police code, including the codification of the main Mobilising the necessary technological tools  
 Responsible party Timetable Actions

countries nationals Commission 2011 register of convicted third countries Legislative proposal for a European Criminal Records Information System Proposals on implementing measures on the Eur (ECRIS)  
 Commission 2011

Index System (EPRIS) Commission 2012 feasibility of setting up a EU Police Records Communication on the feasibility of the exchange of information between Member States Communication on possible measures to promote connection with major events violent travelling offenders in Member States, including Europol, on 6 June Commission 2012

development extending it to exchange Commission 2012 Communication on ECRIS evaluation and on its future information on supervision measures  
 Commission 2014

Effective policies  
 More effective European law enforcement cooperation  
 Responsible party Timetable Actions

Protocol against the illicit traffic of firearms, their parts and components, and ammunition, on the manufacturing of and trafficking in horizontal systems" transit licensing or automatic "General requirements for export, import and  
 Commission 2010

mission and Europol Commission 2011 cooperation between the ESDP police Communication on the status of cooperation on Europol Commission 2013 Proposal for a Regulation on the manufacturing of and trafficking in horizontal systems" transit licensing or automatic "General requirements for export, import and  
 Commission 2012

context Commission 2011 Europol, Eurojust and Frontex Proposal on information exchange between Euro forensic laboratory JHA on accreditation of Evaluation of the Framework Decision 2009/905/EC on common quality standards within the forensic activities and reflections on possibilities to develop field  
 Commission 2013

in the EU, including customs and police cooperation Communication on the improvement of custom Cooperation and Customs Centres, on an EU reflections on under-cover officers, on Police undercover operational police on common actions to improve approach to Intelligence led policing, and play and possible recommendations cooperation: assessment of state of  
 Commission 2014

at European level, a methodology based on common In order to be able to analyse the threats Europol, the Joint Situation Centre Full use should be made of Euro parameters should be established.  
 Commission Ongoing  
 (SitCen) and Eurojust in the fight against terrorism.  
 Member States  
 More effective crime prevention  
 Responsible party Timetable Actions  
 UCPN) and legislative Crime Prevention Network (E Evaluation of the functioning of the European Criminology for the Prevention of Crime (OPC) proposal on the establishment of a Observatory 2013

Commission e approach Commission Ongoing crime through an administrativ Promote the concept of preventing and fighting organised event organised crime amework in order to pr Development of a customs risk management fr activities linked to goods

Commission Ongoing  
 Statistics  
 Responsible party Timetable Actions  
 crime and criminal justice 2011-2015 Commission 2011 New Action Plan on development of statistics on ion of crime types Commission 2013 Proposal for a European classificat Commission 2013 EU Security Survey money laundering, cybercrime, tistics on selected crime areas: Collection of comparable sta corruption, trafficking in human beings

Commission Ongoing  
 Protection against serious and organised crime  
 Combating serious and organised crime  
 Responsible party Timetable Actions  
 ght against organised Decision 2008/841/JHA on fi Report on the implementation of the Framework crime  
 Commission 2012  
 Trafficking in human beings  
 Timetable Responsible party Actions  
 TC) within the Commission Commission 2010 Set up of EU Anti-Trafficking Coordinator (A ing of human beings Commission 2010 (adopted) Proposal for a Directive on combating traffick rmit issued to third-country ective 2004/81/EC on the residence pe Report on the application of Dir ings or who have been the subject of an action nationals who are victims of trafficking in human be ith the competent authorities, and possible follow- migration who cooperate w to facilitate illegal im up

Commission 2010  
 ngs 2005-2009 Commission 2010 afficking in human bei Report on the implementation of the Action Plan on tr Paper on trafficking in human beings of Report on the implementation the Action Oriented November 2009

Commission 2011  
 fighting trafficking in human beings, and on Communication on a new integrated strategy on ng the development of compensation schemes, safe measures to protect and assist victims (includi ation into society in their country of origin if they return return and assistance with reintegr ents with specific third countries voluntarily) using ad hoc cooperation agreem

Commission 2011  
 for the identification of victims of trafficking of Guidelines for consular services and border guards  
 human beings

Commission 2012  
 Sexual exploitation of children and child pornography  
 Responsible party Timetable Actions  
 oitation of children and child ting sexual abuse, sexual expl Proposal for a Directive on comba pornography  
 Commission 2010 (adopted)  
 the Commission Ongoing order to disrupt financial sector in Promote partnerships with the private sector, namely the ites with child abuse content money transfers related to webs  
 Commission Ongoing e Safer Internet Programme 2009-2013 Promote relevant measures under th Cyber-crime and Network and Information Security Responsible party Timetable Actions I Network and Information Security Policy, Measures aiming at a reinforced and high leve on modernised Network and Information Security including legislative initiatives such as the one

event of cyber attacks faster reactions in the Agency (ENISA) as well as other measures  
 allowing Council  
 Commission  
 European Parliament  
 2010-2012  
 information systems Commission 2010 Legislative proposal on attacks against form at  
 European level Europol Creation of a cybercrime alert plat  
 Commission  
 2010-2012  
 Develop a European model agreement on public private partnerships in the fight against  
 cybercrime and for cyber security  
 Commission 2011  
 medicines Commission 2013 Communication on counterfeit tion on cyberspace at Commission  
 2013 als to establish rules on jurisdic Measures, including legislative propos European and  
 International levels of Europe Cyber-crime Convention Member States Ratification of the 2001  
 Council Economic crime and corruption  
 Responsible party Timetable Actions  
 offices Commission 2010 JHA on asset recovery Report on implementation of the Decision  
 2007/845/ States, including the corruption in Member Communication on a comprehensive  
 policy against as presenting modalities of cooperation with the establishment of an evaluation  
 mechanism as well nst Corruption (GRECO) for that purpose Council of Europe's Group of States  
 agai  
 Commission 2011  
 for asset recovery Commission 2011 Proposal of a new legal framework d at ensuring the  
 enforcement of intellectual Legislative proposal on criminal measures aime oposal COM(2006)  
 168 final) property rights (replacing pr  
 Commission 2011  
 2003 concerning customs action against goods Proposal to amend Regulation (EC) No 1383/ ty  
 rights and the measures to be taken against suspected of infringing certain intellectual proper  
 goods found to have infringed such rights  
 Commission 2010  
 an concerning EU-China Customs cooperation Reconduction and implementation of the Action PI  
 on intellectual property rights  
 Commission  
 Member States  
 Ongoing  
 I investigation and financial and criminal Communication on a European Strategy for financia  
 analysis  
 Commission 2012  
 y laundering Commission 2012 al law framework on mone Legislative proposal updating the  
 European crimin the implementation of Regulation (EC) No Adoption and follow-up of a  
 Commission report on or leaving the Community 1889/2005 on controls of cash entering  
 Commission 2010 - 2011  
 Assessment of the need for further measures to enhance transparency of legal persons and legal  
 of the beneficiary owner, to be followed up by arrangements/trusts, aiming at the identification  
 legislative proposals  
 Commission 2012  
 crime, such as the creation of national registers Guidelines on new tools for recovery of proceeds  
 of of bank accounts  
 Commission 2012

including legislative proposals on criminalisation of European strategy on identity management , incl (eID) and secure authentication systems identity theft and on electronic identity  
 Commission 2012  
 framework for FIU.NET (EU Financial Intelligence Establishment of a sustainable institutional fr Units Network), including possible database on suspicious transactions, following a feasibility study  
 Commission 2013  
 member States Commission 2013 rruption policies of the Me First evaluation of anti co nctions in the financial services area Commission 2010 Report on the convergence of sa e fight against counterfeiting Commission 2013 Communication on law enforcement aspects of the Drugs Responsible party Timetable Actions  
 387/JHA on new psychoactive substances, Legislative proposals amending Decision 2005/ following its assessment  
 Commission 2010  
 Commission 2010 of trade in drug precursors EU-Russia Agreement on the control Conclude the negotiations of an and EU Drugs Action Plan, including on the Evaluation of the current EU Strategy on Drugs I of the Strategy and Action ternal EU drug policy, and renewa coherence between internal and ex  
 Plan  
 Commission 2010-2012  
 order to reinforce controls EU legislation on drug precursors in Legislative proposals to amend the in certain areas  
 Commission 2011  
 the European Action on Drugs, following an Communication campaign and public events around assessment in 2010 of its functioning  
 Commission Ongoing  
 nation of drug actions outside ructures for operational coordi Communication on permanent EU st the EU, in particular in West Africa  
 Commission 2012  
 organisations, security platforms and similar Financial and policy support for international or drug precursors trafficking initiatives fighting drug and  
 Commission Ongoing  
 Paper on drug trafficking, and pursue dialogue Implementation of the Afghanistan Action Oriented in a comprehensive manner at bi-lateral and with Latin American and Caribbean (LAC) countries bi-regional level  
 Commission Ongoing  
 Terrorism  
 Responsible party Timetable Actions  
 Commission 2010 Counter-Terrorism measures Communication on stocktaking of n ent between the European Unio negotiation of a long term agreem Recommendation to authorise the e and transfer of financial messaging data for th and the United States of America on the processing purpose of the fight against terrorism  
 Commission 2010 (adopted)  
 t dicalisation (non-legislative measures to preven Implementation of the EU Action Plan on violent Ra cal content on the Internet; website on violent radicalisation the distribution of violent radi ) icalisation initiatives ffectiveness of counter-rad development of benchmarking tools to measure the e  
 Commission 2010  
 aspects of radicalisation phenomenon Further development of the external  
 Commission 2010  
 rsors to explosives Legislative proposal on precu

Commission 2010  
 related to terrorism and other crimes al online activities Public-private dialogue on illeg t  
 terrorist financing guidelines for EU based non profi Communication on voluntary  
 antiorganisations

Commission 2011  
 r at EU level to enable, reinforce and disseminate to the broad Communication on a concerted  
 effort ogies that reject extremism and violence public currents and ideol

Commission 2011  
 n on, on the basis of an evaluatio listic approach of radicalisati Communication on a strategy for a  
 ho counter radicalisation in vulnerable group of the effectiveness of national policies to

Commission 2011  
 Commission 2011  
 ework Decision 2008/919/JHA on Terrorism Report on the implementation of the Fram  
 Commission 2011  
 r terrorist purposes use of the Internet fo Report on non-legislative measures to combat the  
 Commission 2011  
 of an European Terrorist Finance Tracking Program Communication on the feasibility  
 Commission 2011  
 tion Plan and follow-up measures Evaluation of the EU Explosives Ac 2012  
 ss to CBRN (Chemical, Biological ty vetting of persons having acce Legislative proposal on securi  
 Radiological and Nuclear) or explosives

Commission 2011-2012  
 t their potential abuse for terroris payment methods with a view to Assessment of alternative  
 and new financing purposes

Commission 2012  
 d n customs security agreements between the EU and identifie Introduction of Mutual Recognitio  
 h ly chain and provide cross border benefits to eac partner countries to protect the International  
 supp  
 others Authorised Economic Operators.

Commission 2010/11  
 f financial institutions regarding the outcome o Communication on measures to improve feedback  
 to  
 against terrorism financing their cooperation in the fight

Commission 2014  
 Commission ongoing  
 security of goods nd standard for the Development of common risk criteria a Commission  
 ongoing nst illicit use of dual use goods Improvement of the fight agai kinds agement:  
 reinforcing the EU's capacities to prevent, prepare for and respond to all Comprehensive and  
 effective EU Disaster Man of disasters  
 Responsible party Timetable Actions

Instruments Commission 2010 EU Civil Protection Policy Report on the evaluation of Disaster  
 Response Capacity Commission 2010 Communication on the reinforcement of the EU's acity  
 Commission 2010 onwards analytical and coordination cap Reinforcing the Monitoring and  
 Information Centre's (MIC) e solidarity clause Commission 2010-2011 Proposal on the  
 implementation of th Nuclear threats (CBRN) ogical, Radiological and Implementation of the  
 2009 EU Chemical, Biol opean approach to detection of certain high-risk chemicals; Eur Action  
 Plan (licensing scheme for equipment, minimum detection and certification of detection CBRN,  
 including standardisation standards for CBRN)

2010-2014 Commission  
 tructure Warning Information Network (CIWIN) Evaluate the pilot-phase of the Critical Infrac  
 system in preparation of the decision on further progress

Commission 2010  
 anism and the Civil Protection I of the Civil Protection Mech Legislative proposals on renewa  
 Financial Instrument  
 Commission 2011  
 114 on Identification of European Critical Report on the implementation of Directive 2008/ tive  
 including considering the extension of the Infrastructure, followed by a review of the Direc scope  
 Commission 2011 2012  
 tion of the CBRN Action Plan Commission 2011 Comprehensive progress report on the  
 implementa at the EU may face in the future Commission 2012 Overview of the natural and  
 man-made risks th actices and approaches in the area of CBRN Peer evaluation programme on  
 Member State pr security  
 Commission 2012  
 ion in relation to Critical Infrastructure Programme (CIP), Communication on third party cooperat  
 Explosives and CBRN  
 Commission 2012  
 d of civil protection Commission 2012 CBRN Resilience Programme in the fiel Access to Europe in  
 a globalised world  
 the external borders Integrated management of  
 Responsible party Timetable Actions  
 on (EC) No 2007/2004 Commission 2010 (adopted) Proposal to amend the Frontex Regulati  
 Surveillance System (Eurosur) Commission, 2010 Second progress report on the European  
 Border specialised offices FRONTEX 2010 Frontex to establish regional and/or ting citizens'  
 safety from the risks posed by Development of a customs approach to protec international trade  
 in dangerous goods  
 Commission 2010  
 562/2006) Commission 2010-2011 ode (Regulation (EC) No Legislative proposal amending the  
 Schengen Borders C  
 y Exit System (EES) Commission 2011 Legislative proposal to set up Entr amme (RTP)  
 Commission 2011 up Registered Traveller Progr Legislative proposal to set tter identify those  
 who are in ASO) to develop methods to be European Asylum Support Office (E and to cooperate  
 with Frontex wherever possible need of international protection in mixed flows, EASO 2011  
 r development Commission 2011 Legislative proposals on Eurosu in the area of product safety  
 Commission Adoption of guidelines for customs controls Member States 2011  
 ngen Information System II (SIS II) Commission Development and entry into operation of the  
 Sche Member States December 2011 or 2013, depending on the technical solution to be  
 followed I management of large-scale IT systems in the Start of operations of the Agency for the  
 operationa area of freedom, security and justice 2012 ion and rationalisation of the operation,  
 coordination, integrat Communication on the better co e objective of facilitating with a view to  
 twin th different checks carried out at the external borders access and improving security  
 Commission 2012 FRONTEX including the feasibility of the Communication on the long term  
 development of creation of a European system of border guards Commission 2014 stem) in  
 order to exchange risk information Use of the CRMS (Community Risk Management Sy r  
 development of the common risk assessment, between customs offices at the border and furthe  
 rity and safety at the external borders criteria and standards for management, secu Commission  
 ongoing nd borders on all matters of relevance for the Strengthened cooperation of ports,  
 airports and la management of the external border  
 Commission ongoing  
 Visa policy  
 Responsible party Timetable Actions  
 Bosnia and Herzegovina and launching of a visa Finalisation of visa dialogues with Albania and  
 dialogue with Kosovo\*

99 Council Resolution 1244/ \*Under UN Security  
Commission 2010  
Code and regular updates Commission 2010 Handbook on the practical application of the Visa  
Ongoing  
third countries Commission Ongoing of Visa Facilitation Agreements with Negotiation, signature  
and conclusion Information System (VIS) and gradual roll out of Development and entry into  
operation of the Visa the VIS  
Commission  
Member States  
December 2010  
programmes and on the setting up of common Communication on Regional consular cooperation  
visa application centres  
2011 Commission  
of introducing an EU-ESTA (Electronic System for Travel Communication on the possibility  
Authorization)  
Commission 2011  
Code (Regulation (EC) No the implementation of the Visa Communication on the evaluation of  
810/2009)  
Commission 2013  
ng the possibility of visa policy and assessi Communication on a new concept of the European ng  
mechanism for short term visas establishing a common European issui  
Commission 2014  
Evaluation of the VIS Commission 2014  
iver agreements, regular visa otiation and conclusion of visa wa Follow up of Visa Reciprocity  
(neg reciprocity reports)  
Commission Ongoing  
d countries whose nationals must be in possession of a visa when Regular reviews of the list of  
thir s of Regulation (EC) No 539/2001 nd propose periodically revision crossing the external  
borders a  
Ongoing Commission  
ring the implementation of visa facilitation and Regular meetings of the Joint Committees monito  
readmission agreements with third countries  
Commission Ongoing  
Putting solidarity and responsibility at the heart of our response  
SOLIDARITY AND PARTNERSHIP IN MIGRATION AND ASYLUM MATTERS , UROPE OF  
RESPONSIBILITY E A  
Responsible party Timetable Actions  
migration Policy and other relevant EU Communication on increased coherence between im  
migration policy development of e link between the policies, in particular on how to strengthen  
th and the Europe 2020 strategy  
Commission 2011  
ntation of the European Pact and as from Annual Reports on Immigration and Asylum (impleme  
2011 on the Stockholm Programme)  
Commission Ongoing  
Statistics  
Responsible party Timetable Actions  
Measures aiming at:  
Committee of a conceptual framework and work - the adoption by the European Statistical  
System the mainstreaming of migration statistics on migration and for programme for the  
development of and economic statistics topics across social - the Development of additional



nationals in the framework of s of admission of third country Proposal for a Directive on condition an intra-corporate transfer 2010 Commission third-country nationals for the tions of entry and residence of Proposal for a Directive on the condi purposes of seasonal employment 2010 Commission on the conditions of admission of third-country Report on the application of Directive 2004/114/EC service, or voluntary nge, unremunerated training nationals for the purposes of studies, pupil excha followed by a proposal for a modification of the Directive 2010 Commission

2011

atus of third-country nationals who are long- Report on the Directive 2003/109/EC concerning the st term residents and possible follow-up

2011 Commission cedure for admitting third-country nationals for Report on Directive 2005/71/EC on a specific pro search and possible follow-up the purposes of scientific re

Commission 2011 Member States Commission 2012 hortages through migration in EU Communication on addressing labour s on the conditions of entry and residence of Report on the application of Directive 2009/50/EC ses of highly qualified employment third-country nationals for the purpo Commission 2014 Network with a view to better informing policy Further development of the European Migration choices, which also takes account of recent developments Commission Ongoing

Proactive policies for migrants and their rights

Responsible party Timetable Actions

ily reunification Commission 2010 Green Paper on the right to fam mily reunification Commission 2012 ective 2003/86/EC on the right to fa Proposal for a modification of Dir the area of legal immigration taking into account Immigration code - Consolidation of legislation in for simplification and where necessary extend the the evaluation of the existing legislation, needs s currently not covered by EU legislation existing provisions to categories of worker Commission 2013

Integration

Responsible party Timetable Actions

actioners' Commission 2010 on for policy-makers and pr Launch of the third edition of the 'Handbook on Integrati ial Conference on Integration Commission 2010 Report to the 2010 Minister for integration, including the development of a coordination Communication on an EU agenda mechanism

Commission 2011

Effective policies to combat illegal immigration

Responsible party Timetable Actions

readmission agreements and on the development of a coherent Communication on the evaluation of rall relations with the country concerned, strategy on readmission taking into account the ove es that do not cooperate in readmitting their including a common approach towards third countri own nationals

Commission 2010

the common policy on return and on its future development Communication on the evaluation on ation of persons readmitted, capacity building in (including support measures for return and reintegr garding returning and destination countries re third countries; disseminating information in s of origin and transit) k of liaison officers in countrie reintegration opportunities, networ

Commission 2011

facilitation of unauthorised rective 2002/90/EC defining the Legislative proposal amending Di ith Framework Decision 2002/946/JHA on the nd possibly merge w entry, transit and residence (a unauthorised entry, transit and ork to prevent the facilitation of strengthening of the penal framew existing provisions) residence; and extending

Commission 2012

minimum standards on sanctions and measures Report on Directive 2009/52/EC providing for mi  
 try nationals aying third-coun against employers of illegally st Commission 2014 rn Directive  
 2008/115/EC Commission 2014 Report on the implementation of the retu with relevant third  
 countries concluding readmission agreements Further efforts on negotiating and eements with  
 other third countries ssibilities of concluding readmission agr and exploration of the po  
 Commission Ongoing  
 Unaccompanied minors  
 Responsible party Timetable Actions  
 minors in the migration process Commission 2010 Communication on an Action plan on  
 unaccompanied  
 Asylum: a common area of protection and solidarity  
 A common area of protection  
 Responsible party Timetable Actions  
 cials, building on in for national asylum offi Further develop a common educational platform  
 Asylum Curriculum particular the European EASO 2011 the feasibility on its development into a  
 Communication on Eurodac development, namely on ropean Asylum System (CEAS) supporting  
 tool for the entire Common Eu Commission 2012 the possibilities and the difficulties as well as  
 the legal and Communication on the appropriateness, within the Union asylum applications  
 practical implications of joint processing of Commission 2014 consequences of the EU's  
 accession to the Report of the Commission on the legal and practical Geneva Convention and its  
 1967 Protocol  
 Commission 2013  
 on and on the Common on practical cooperati First evaluation report on the EASO's impact  
 European Asylum System  
 Commission 2013  
 of Commission 2014 of beneficiaries k for the transfer of protection Commission's  
 communication on a framewor recognition of asylum decisions international protection and  
 mutual um decisions EASO ducing disparities of asyl Development of a common methodology  
 with a view to re Sharing of responsibilities and solidarity between the Member States  
 Responsible party Timetable Actions States' national asylum systems and identify the  
 Establishing a mechanism to review the Member mber States to support each other in building  
 issues related to capacities which will enable Me capacity  
 Commission 2011  
 Commission 2011 Communication on enhanced intra-EU solidarity  
 tion of the secondment of officials in order to Evaluation and development of procedures for  
 facilita ular pressures of asylum seekers help those Member States facing partic EASO 2011 The  
 external dimension of asylum  
 Responsible party Timetable Actions  
 High Commissioner for ffice of the United Nations Establish strategic partnership with UNHCR (O  
 Refugees) Commission 2011 settlement Programme Commission 2012 Mid-term evaluation of  
 the EU Re asylum procedures targeting main transit Communication on new approaches  
 concerning access to countries  
 Commission 2013  
 Commission 2014 Proposal on how to improve the EU Resettlement Programme efforts  
 Commission Ongoing Annual Reports on EU resettlement horn of Africa Commission Ongoing  
 otection Programmes, including in the Launching and developing new Regional Pr Contributing  
 to a global Europe dimension of freedom, security and justice Europe in a globalised world – the  
 externalternal aspects and terrelated with its in ice is increasingly in in the area of freedom,  
 security and just The external dimension of the EU's policy fective and e Union must continue to  
 ensure its ef the objectives of the Stockholm programme. Th crucial to the successful  
 implementation of onduct regular evaluations in this area. mention of JLS policies, and also to c

coherent implementation of the external dimension of the Stockholm Programme  
Responsible party Timetable Actions dimension of the  
Regular reporting on the state of Programme  
Commission 2011-2014

A reinforced external dimension

Responsible party Timetable Actions

ons through providing adequate information and Foster JLS expertise in priority EU delegati ing  
by placing JLS experts third countries, includ training on JLS policies, to the EU delegations in  
relevant third countries in EU delegations in some

Commission 2010 - 2014

ouraged to further strengthen their cooperation, EU Member States' Liaison officers should be  
enc sharing of information and best practices

Member States

Council

Commission

2010-2014 EN 59 EN

e EU and Member States' action Commission 2011 Report on ways to ensure complementary  
between th ooperation between the ESDP for relevant action on c Ensuring the security of  
Europe See section police mission and Europol

Human rights

Responsible party Timetable Actions es in the external EU to promote its valu Communication  
on a Human Rights Action Plan for the me Affairs (JHA) policies dimension of Justice and Ho

Commission 2011

Continued thematic priorities with new tools

Responsible party Timetable Actions

on possible cooperation for relevant actions Ensuring the security of Europe See section g and  
smuggling and for fight against traffickin agreements with third countries to enhance the well as  
the protection of critical infrastructures actions to prevent radicalisation and recruitment, as  
Agreements with third countries

Responsible party Timetable Actions

for relevant actions on a coherent rights Ensuring the protection of fundamental See section I  
data transfers to third countries for law legislative framework for the Union for persona for  
Strengthening confidence in the European judicial area enforcement purposes; and see section s  
judicial cooperation in in particular as regard relevant actions on agreements with third  
countries, civil and criminal law

Geographical priorities and international organisations

Responsible party Timetable Actions

Western Balkans

and organised crime in e fight against corruption Further address the reform of the judiciary  
and th rther strengthening of the monitoring mechanism the enlargement process, in particular  
through fu and targeted assistance

Commission 2010

nalisation of visa dialogues for relevant actions on the fi Ensuring the security of Europe See  
section with Western Balkans

Turkey

ith Turkey Commission 2010 Action plan for cooperation w for relevant actions on Putting  
solidarity and responsibility at the heart of our response See section EU readmission negotiations  
with Turkey

European Neighbourhood Policy - Eastern Partnership

JHA aspects, including mobility-related issues Action plan for Eastern Partnership countries on

a long term goal for individual s towards visa liberalisation as such as visa, including gradual step border management, as well as security-related partner countries on a case by case basis, migration, with partner countries aspects, through dialogue  
Commission 2010

regarding visa facilitation agreements with Eastern Ensuring the security of Europe See section Partnership countries e Black Sea Region based on the Black Sea Synergy Actions to promote stability and security in th regional cooperation initiative.

e Eastern Partnership hose envisaged under th These activities will be complementary to t uropean Neighbourhood Policy - Union for the Mediterranean ing the work started in the context of the Plan on the Union for the Mediterranean, enhanc rtnership, in particular regarding migration Barcelona process and the Euro-Mediterranean Pa ng, civil protection, law fighting drug trafficki (maritime), border surveillance, preventing and enforcement and judicial cooperation.  
Commission 2010

for relevant actions on Putting solidarity and responsibility at the heart of our response See section ith Morocco, Algeria and Egypt EU readmission negotiations w USA

ing transatlantic cooperation in the area of Follow-up to the EU-US joint statement on enhanc rity of 28 October 2009 justice, freedom and secu Commission Ongoing for relevant actions on an EU-US of fundamental rights Ensuring the protection See section Strengthening for law enforcement purposes; section agreement on personal data protection on the implementation of the EU-US mutual legal confidence in the European judicial area on a long term Ensuring the security of Europe assistance and extradition agreements; section cessing and transfer of financial messaging data agreement between the EU and the USA on the pro ng Program; on the further development of the for the purpose of the Terrorist Finance Tracki the USA; strengthening the EU- on phenomenon, in particular with external aspects of radicalisati the fight against cybercrime US judicial and police cooperation in Russia

ice Commission Ongoing eedom, Security and Just Implementation of the Road Map for Common Space of Fr gotiation of a revised EU or relevant actions on ne Ensuring the security of Europe See section itoring of the implementation of the EU-Russia Russia visa facilitation agreement and on the mon negotiations of a Drug precursors readmission agreements; and on the visa facilitation and Agreement;

EU-Africa for action on anti-trafficking in West Africa; section Ensuring the security of Europe See section tions on the follow- for relevant ac y at the heart of our response Putting solidarity and responsibilit /Africa Partnership on migration, on the implementation of the EU up of the Rabat/Paris Process an mobility and employment; for the follow-up to the June 2009 European Council Conclusions on negotiations with Morocco, Algeria, Egypt and migration in the Mediterranean and on readmission eadmission and border management, migration issues, including r pursuing the discussion regarding the Tripoli process; and the establishment of a in the framework agreement with Libya; relaunching Regional Protection Programme in the Horn of Africa;

India and China ounter-terrorism, intellectual property rights, Promote dialogues with China and India on c tion, while pursuing the ion and judicial coopera migration, including fight against illegal migrat for the EU- Ensuring the security of Europe dialogue on Human Rights with China(see section t of Intellectual Property Rights), China Action Plan on customs enforcemen

for action on the Putting solidarity and responsibility at the heart of our response See section hina readmission agreement ion with India and on the EU-C dialogue and cooperation on migrat

Brazil

Joint Action Plan with Strategic Partnership and the Implementation and further development of the Strategy for Brazil

Central Asian countries and EU-LAC

for action on immigration dialogue A dynamic and comprehensive migration policy See chapter on cooperation with Central Asia, relevant to the EU with anchorage countries of Asia and enhancing dialogue on migration; See section on dialogue on migration; See section on developing the EU/LAC for EU-LAC cooperation on drugs Europe

Bangladesh and Afghanistan, Pakistan, Iraq

for relevant action on enhancing cooperation with on Ensuring the security of Europe See section on Putting solidarity and responsibility at the heart of Putting solidarity and responsibility at the heart of Terrorism; section on admission agreements with those countries for cooperation on migration issues; for our response and on the refugee situation of European and international standards International organisations and promotion Responsible party Timetable Actions standing signed in 2006 the Memorandum of Understanding to Cooperate with the Council of Europe based on important conventions such as the Trafficking Convention and continue to support the implementation of its protection of Children, Rights, Data Protection, Privacy Convention and the ones on Trafficking in human beings Cybercrime and Corruption.

Commission

Council

Ongoing

encourage its partners to ratify the International Law and Continue to support the Hague Conference on Private International Law to become a Party or where all Member States are invited to ratify the conventions where the EU is or will be a Party.

Commission Ongoing EN 65 EN

From political priorities to actions and results

Increased coherence

Responsible party Timetable Action

for scrutiny of Europol's activities by the European Parliament, together with national Parliaments

Commission 2011

Engaging the European Parliament and national Parliaments in the evaluation of Eurojust activities

Commission 2011

Evaluation

Responsible party Timetable Action

HA policies Commission 2010 Communication on evaluating the Member States Commission 2011 Monitoring of anti corruption policies of Member States Proposal for an evaluation mechanism for judicial cooperation Commission 2012 Proposal for an evaluation mechanism for criminal justice cooperation Commission 2011 Training Responsible party Timetable Action Sessions Commission 2011 Training for all legal professionals Communication on an Action Plan on European training for EU internal security Communication on an Action Plan on European training for EU internal security Communication on an Action Plan on European training for EU internal security

Commission 2011

authorities and legal professionals for judicial cooperation Pilot projects on "Erasmus-style" exchange programmes for law enforcement professionals

Commission 2010-2012

Strengthening authorities Commission 2010-2012 exchange programmes for law enforcement professionals Pilot projects on "Erasmus-style" Develop a European Law Institute Commission 2011-2012 Communication on the rights of citizens about their rights Responsible party Timetable Action

communication action to inform EU c countries and the right to free movement and on the right to consular protection in third residence within the EU Commission 2010 Commission Ongoing protection rights Awareness raising activities on data Awareness raising on anti-death penalty al proceedings Commission Ongoing ghts of the individual in crimin Awareness raising activities on the ri der transactions Commission Ongoing Awareness on tools facilitating cross-bor ts Commission Ongoing Awareness on consumer righ rmination Commission Ongoing Awareness-raising on antidisc rnal borders Commission Property Rights at exte Awareness on the customs enforcement of Intellectual Member States  
Ongoing  
Dialogue with civil society  
Responsible party Timetable Actions  
Rights of the Child Commission Ongoing Meetings of the European Forum on the Meetings of the European Integration Forum Commission Ongoing Meetings of the Justice Forum  
Commission Ongoing  
Forum on Drugs Commission Ongoing Meetings of the Civil Society the Social NGOs  
Commission Ongoing Biannual meeting with the Platform of Financing  
Responsible party Timetable Action  
s in the field of Justice and Home Affairs Proposals for new financial programmes and fund under the next multiannual financial framework  
Commission 2011-2013